

Community Development Department

Planning · Building · Code Enforcement · Fire Prevention · GIS

March 23, 2021

Board of Supervisors Administration Building 44 N. San Joaquin St., Suite 627 Stockton, CA 95202

Dear Board Members:

Approve the Revisions to the 2021 Supervisorial Redistricting Timeline and Redistricting Advisory Committee

RECOMMENDATION:

It is recommended that the Board of Supervisors:

- 1. Approve the revisions to the 2021 Supervisorial Redistricting Timeline adopted on January 26, 2021, and allow for any related future adjustments to the timeline as necessary; and
- 2. Establish 5 alternate members to the Redistricting Advisory Committee (RAC), one alternate from each Board of Supervisor district.

REASON FOR RECOMMENDATION:

On January 26, 2021, the Board approved the 2021 Supervisorial Redistricting Plan (Plan). The Plan included a proposed timeline based upon the best available estimate for the delivery date of the required PL 94-171 Redistricting Data (Data) from the United States Census Bureau (Bureau). Traditionally, the Bureau would have been expected to deliver the Data to local jurisdictions no later than April 1, 2021, however, due to complications arising from the COVID-19 pandemic, the expected delivery date was delayed to July 31, 2021. Subsequent to the Board's approval of the Plan, on February 12, 2021, the Bureau further revised the expected delivery date to September 30, 2021.

The Bureau will initially deliver the Data to the State. The State will then perform additional data processing before distributing the Data to local jurisdictions. This additional data processing is expected to include location adjustments for incarcerated populations (Elections Code § 21003). Current indications are that data processing at the State Data Center (SDC) may require up to 30 days before the Data is distributed to local jurisdictions. As a result, the Data is now expected to be received by local jurisdictions by October 30, 2021.

On July 17, 2020 the California Supreme Court granted the Legislature's emergency petition (*Legislature v. Padilla*), extending the deadline to approve maps for the California Citizens

Redistricting Commission (CRC) until December 15, 2021. The latest Data delivery date revision by the Bureau potentially extends the CRC's deadline until February 14, 2022.

While deadline extensions have been awarded at the Federal and State levels, as of the writing of this letter, no deadline extensions have been granted for local jurisdictions. Senate Bill 594 (Glazer), introduced February 18, 2021, is intended to address and mitigate the issue around the local redistricting deadline, though at present is only a spot bill/placeholder. Various Statewide Associations including the California State Association of Counties, the Urban Counties of California and the County's Legislative Advocates are currently working with Legislative staff and leadership to see if an extension to the December 15, 2021 deadline can be achieved through Legislation or other Administrative actions. San Joaquin County staff have requested our representatives to pursue a deadline extension similar to the one provided to the California Citizens Redistricting Commission at the State level and additionally at the Federal level.

Thus far, the latest date to adopt revised supervisorial district boundaries for local jurisdictions remains December 15, 2021. If the SDC takes the full 30 days to release the Data to local jurisdictions, current expectations are that the entire redistricting process may need to be completed within the 46 calendar days between October 30, 2021 and December 15, 2021, unless a deadline extension to approve maps is granted to local jurisdictions.

Below is the proposed revised 2021 Supervisorial Redistricting Timeline assuming the current 46-day review period. Should any extensions be granted to local jurisdictions or if the SDC releases the Data to local jurisdictions sooner than October 30, 2021, the proposed timeline will be amended as necessary administratively:

Month/Date	Activity
January 26, 2021	Board of Supervisors approve initial 2021 Supervisorial Redistricting Plan, with expectation of July 31, 2021 delivery date for PL 94-171 Redistricting Data from US Census.
February 12, 2021	US Census revised delivery date for PL 94-171 Redistricting Data to September 30, 2021.
March 23, 2021	Board of Supervisors scheduled to hold hearing to approve revised 2021 Supervisorial Redistricting Timeline, reflecting changes necessitated by revised data delivery date, and hold hearing to appoint Redistricting Advisory Committee (RAC) members.
May 2021	Board of Supervisors expected to hold hearing to approve a redistricting services consulting firm.

June 2021	RAC to receive training on redistricting process. RAC to designate Chair and Vice Chair of RAC.
September 30, 2021	US Census expected to deliver PL 94-171 Redistricting Data to the State.
October 30, 2021	State Data Center is expected to deliver PL 94-171 Redistricting Data to local jurisdictions. Analysis of Redistricting Data by the RAC will commence. Committee will begin its review of new information as compared to the 2010 Supervisorial Redistricting Data.
November 2, 2021	RAC public workshop to inform public redistricting process is underway, receive public's initial comments prior to map formation.
November 9, 2021	Special Meeting of Board of Supervisors to conduct a public hearing to receive progress report that will provide district population numbers, demographic data, and/or initial maps for potential new districts
November 10, 2021	RAC public hearing to receive comments on initial scenario draft maps and demographic data for potential new districts from the public.
November 16, 2021	BOS public hearing to receive comments on draft maps of proposed supervisorial district boundaries based on recommendations from the RAC. Board of Supervisors will provide input to the RAC as appropriate.
November 20, 2021	RAC public workshop to be held on a Saturday for review of any further revisions of initial scenarios and presentation of final scenarios.
December 7, 2021	BOS public hearing to present final scenarios to BOS to approve a preferred supervisorial district boundary map and set December 14, 2021 at 9:00 a.m. as the date for a public hearing to adopt an ordinance to revise the existing supervisorial district boundaries.

December 14, 2021	BOS public hearing to adopt an ordinance to revise the existing supervisorial district boundaries.
December 15, 2021	Last Day for Board to approve maps for June 7, 2022 Primary Election
June 7, 2022	Primary Election with updated maps

CONSULTANTS UPDATE

A Request for Proposal (RFP) is underway to obtain consulting services to facilitate the redistricting process by providing support to staff and the RAC with the preparation of maps, demographic analysis, and public facilitation efforts. The updated contract cost estimate is a maximum of \$100,000. The contract is tentatively scheduled for board consideration in May 2021.

Separately, the Information Systems Division (ISD) is hiring a Project Manager to provide project management support for the redistricting efforts. It is anticipated that the project management duties will be provided by Glen Fowler of the consulting firm Catalysis Group with whom an open Purchase Order (PO) already exists for similar services within the Registrar of Voters (ROV) budget unit. Initial tasks will include working with the ROV transition team to plan and prepare ROV staff for work on the redistricting project. The Project Manager consultant will also work with the Community Development Department and ISD as the Project Manager for the redistricting project.

RAC UPDATE

Since the January 26, 2021, establishment of the RAC, it has come to staff's attention that with such a tight timeline to accomplish the required tasks that the addition of alternative members is advisable. The establishment of alternative members to the RAC will allow for an alternate member to serve in the event that an RAC member is not able to serve on the committee for any reason. Alternates will be required to attend each RAC meeting to ensure a quick transition should an existing member be unable to serve.

FISCAL IMPACT:

The technical review and analyses will still be prepared by Community Development Department, Geographic Information Systems Division (CDD-GIS) staff at an estimated cost of \$20,000. Sufficient funds for this program are included in the 2020-2021 Community Development Department Budget as existing CDD-GIS staff is refocused in part to this redistricting work.

As noted previously, it is anticipated that the public facilitation efforts will be provided by a consultant. The initial cost of these services was originally anticipated to be approximately \$200,000 in Fiscal Year 2021-2022, however the current estimate is for a lower cost, approximately \$100,000. The contract is tentatively scheduled for board approval in May 2021 and funding for this effort will be requested at that time from the Contingency Provisions General Fund budget unit (1019000000).

The Registrar of Voters (1013000000) will contribute \$48,900 to the existing PO to cover redistricting project management costs in Fiscal Year 2020-2021. An additional \$108,000 will be required in Fiscal Year 2021-2022 to fully fund the project management consultant through the completion of the project and will be included in the Fiscal Year 2021-2022 budget.

These estimates may continue to be affected by the number and nature of revision requests that occur between initial and final scenario development.

ACTION TO BE TAKEN FOLLOWING APPROVAL:

The Community Development Department will coordinate the actions approved in the 2021 Supervisorial Redistricting Timeline along with assistance from the supporting departments and will work with the Clerk of the Board to get 5 alternate RAC members (1 from each District) appointed.

Sincerely,

And W. Know

DAVID W. KWONG DIRECTOR

DWK:DB <u>Attachments</u>: Board Order

c: Clerk of the Board for the March 23, 2021 Agenda

Reviewed by County Administrator's Office:

Reviewed by County Counsel's Office:

3/9/2021 Adam Bruc 3/9/2021